

POLICY & PROCEDURE

ELKHART LAKE POLICE DEPARTMENT

SUBJECT: **VEHICLE PURSUITS**

SCOPE: All Department Personnel

DISTRIBUTION: Policy & Procedure Manual

REFERENCE: WI State Statutes: §346.03, §85.07,

§175.40, 165.85(4)(bn)1m, LES 3.07, WI

Adm. Code

NUMBER: ISSUED:

6.02 02/21/2022

EFFECTIVE:

02/21/2022

RESCINDS

□ AMENDS

WILEAG 4TH EDITION

STANDARDS: 6.1.4, 6.2.11

INDEX AS: Lawful Vehicular Intervention (Ramming)

Pursuits Roadblocks

Stopping Devices Use of Force Use of Weapon Vehicle Pursuits

PURPOSE: The purpose of this Policy & Procedure is to establish written guidelines to be followed by members of the Elkhart Lake Police Department while making a determination whether to engage in a vehicle pursuit and during vehicle pursuits pursuant to section 346.03(6) of the Wisconsin Statues and the Law Enforcement Standards Board rule, Sec. LES 3.07, Wis. Adm. Code.

This Policy & Procedure consists of the following numbered sections:

- I. POLICY; POLICY REVIEW AND REVISION.
- II. DEFINITIONS
- III. APPLICABILITY; PROCEDURES
- IV. PURSUING UNIT RESPONSIBILITIES AND DRIVING GUIDELINES

- V. DISPATCH AUTHORITY, ROLE, AND RESPONSIBILITES
- VI. SHIFT SUPERVISOR AND/OR DESIGNEE RESPONSIBLITIES
- VII. INTER- AND INTRA-JURISDICTIONAL PURSUITS
- VIII. TERMINATION OF PURSUIT BY OFFICER OR SUPERVISOR
- IX. TERMINATION OF PURSUIT; POST-PURSUIT OFFICER ACTIONS
- X. OPTIONS TO STOP A PURSUIT
- XI. REPORTS
- XII. OFFICER TRAINING
- XIII. REVIEW

I. POLICY; POLICY REVIEW AND REVISION

- A. A vehicle pursuit of fleeing suspects presents a danger to the lives of the public, officers, and suspects involved in the pursuit. It is the policy of the Elkhart Lake Police Department to protect all persons' lives to the extent possible when enforcing the law.
- Therefore, officers must balance the risk of any pursuit against the need to apprehend a particular violator. In addition, it is the responsibility of the Elkhart Lake agencies to assist officers in the safe performance of their duties. To meet these obligations, it shall be the policy of the Department to provide written guidelines to officers regarding the manner in which vehicular pursuit is undertaken and performed within Sheboygan County, other counties, and an adjacent State.
 - B. The Department shall review these written guidelines by June 30 of each even-numbered year and, if considered appropriate, shall revise these guidelines.

II. DEFINITIONS

- A. CARAVANNING: The operation of authorized emergency vehicles in a group either in a line or alongside each other in a pursuit situation.
- B. CHANNELIZATION: Channelization is not itself a technique that induces a fleeing driver to stop; it is used to divert a driver to a preferred location. That location might be one that is less populated or less traveled or it might be one more conducive to a forcible stop.
- C. FRESH PURSUIT: a legal doctrine requiring that:
 - 1. A pursuing officer act without unnecessary delay;

- 2. The pursuit be continuous and uninterrupted, but there need not be continuous surveillance of the suspect; and
- 3. The relationship in time between the commission of the offense, the commencement of the pursuit, and the apprehension must be close (i.e., the greater the length of time, the less likely that the circumstances under which an officer acts are sufficiently exigent to justify an extra jurisdictional arrest).
- D. FOLLOWING OR MONITORING: The positioning of an authorized emergency vehicle at a fixed distance behind a vehicle to observe the vehicle.
- E. FORCE-TO-STOP: Force-to-stop techniques give the suspect only two options: surrender or crash. As a result, the courts consider them to be an application of deadly force. The force-to-stop techniques are:
 - Roadblock (no escape route)
 - Ramming
- F. FULLY MARKED POLICE VEHICLE: an authorized emergency vehicle with decals, logos, stripes or other markers identifying it as a police vehicle, and equipped with a siren giving an audible signal, and equipped with and giving a visual signal by means of a red and blue light which are flashing, oscillating or rotating.
- G. IMMINENT THREAT: A significant likelihood, based upon known facts, of death or serious injury if apprehension is delayed.
- H. INDUCE-TO-STOP: Those vehicle stopping techniques that are intended to induce, but not force, the fleeing driver to stop. These are techniques that make it more difficult for a driver to continue to flee, but not entirely impossible. The force-to-stop techniques are:
 - Tire deflation devices
 - Channelization
 - Moving road blocks (Boxing In)
 - Roadblock (with escape route)
 - Pursuit Intervention Technique (P.I.T.)
- INFRACTION: Minor violations of motor vehicle statutes or city ordinance that pose no safety threat. Examples would include equipment or registration violations. Unnecessary noise violations or moving violations that are not ongoing or otherwise endanger citizens.
- J. INITIAL UNIT: The authorized emergency vehicle responsible for initiating the vehicle pursuit.

- K. INTER-JURISDICTIONAL PURSUIT: A pursuit that leaves the initial unit's territorial jurisdiction and continues into one or more adjacent jurisdictions.
- L. MOTOR VEHICLE PURSUIT: An attempt by a sworn officer driving an authorized emergency vehicle to apprehend the occupant(s) of another moving vehicle, providing the driver of such vehicle is aware of the attempt and is resisting apprehension by maintaining or increasing speed of the vehicle and by ignoring the officer's directions to stop. A pursuit is any failure to yield which involves deliberate attempts, including hazardous maneuvers, to elude pursuing police vehicles.
- M. MOVING ROADBLOCK (Boxing In): A moving road block may be appropriate in low-speed pursuits. In this technique, the suspect vehicle is surrounded by three squad cars—one in front, one in back, and one to the side (just behind the driver door). Once in position, the squads gradually slow, bringing the suspect vehicle to a safe, gradual stop
- N. PARALLELING: The operation of authorized emergency vehicles, other than those involved in the pursuit, on streets or highways parallel to the pursuit route.
- O. PRIMARY UNIT: The authorized emergency vehicle in closest proximity to the fleeing vehicle with principal responsibility for conducting the pursuit. The primary unit may or may not be the initial unit.
- P. PURSUIT DRIVING: Driving that is done for the purpose of apprehending an actual or suspected violator who clearly exhibits intent to avoid arrest after receiving a visual and an audible signal from the operator of an authorized emergency vehicle.
- Q. Pursuit Immobilization Technique (PIT): This technique, commonly known as PIT, is a controlled contact between the patrol unit and the pursued vehicle at low speeds, intended to cause the operator of the pursued vehicle to lose control of his or her car.
- R. RAMMING: Involves the pursuing officer using his or her vehicle to attempt to disable the suspect vehicle and prevent its further operation.
- S. ROADBLOCK (WITH ESCAPE ROUTE): A roadblock is the placement of vehicles or other objects on the roadway to impede or alter the normal flow of traffic.
- T. ROADBLOCK (WITH NO ESCAPE ROUTE): In a roadblock with no escape route, the roadway is completely blocked, and no alternate route is provided.
- U. SECONDARY UNIT: The second authorized emergency vehicle involved in the pursuit and designated by the dispatcher or commanding officer to assist the primary unit.

- V. SERIOUS TRAFFIC VIOLATIONS: Violations of motor vehicle statutes that pose a high probability of death or great bodily harm. Examples include, but are not limited to, "Operating while Under Influence of an Intoxicant or Other Drug" or "Reckless Driving."
- W. Supervisor or Sheriff's Office Supervisor: The superior officer responsible for the immediate oversight, monitoring, direction and/or control of pursuit vehicles, or the person assigned such responsibilities by a superior officer. The Elkhart Lake Police Department does not normally have a supervisor working after normal business hours so the Sheriff's Office Supervisor will be responsible for the immediate oversight of all after hours Elkhart Lake Police Department pursuits.
- X. TERMINATION: To stop the pursuit of a fleeing vehicle by an officer.
- Y. TIRE DEFLATION DEVICE: These devices, commercially available, are spiked strips or sticks that are put down on the roadway to deflate the tires of any vehicle running over them. The tires lose air, making continued travel difficult or impossible. Timing is critical, requiring good communication and coordination among officers.
- Z. Unmarked police vehicle: an authorized emergency vehicle equipped with a siren giving an audible signal and equipped with and giving visual signal by means of at least one flashing, oscillating or rotating blue light and red light, but without decals, logos, stripes or other markers identifying it as a police vehicle.

III. APPLICABILITY; PROCEDURE

- A. The operator of an authorized emergency vehicle, when in the pursuit of an actual or suspected violator, may exercise the privileges set forth in this section, but subject to the conditions stated in secs. 346.03(2) to 346.03(5) of the Wisconsin Statutes.
- B. The operator of an authorized emergency vehicle may:
 - 1. Stop, stand or park irrespective of the provisions of Chapter 346, Stats.
 - 2. Proceed past a red or stop signal or stop sign, but only after slowing down as may be necessary for safe operation.
 - 3. Exceed the speed limit.
 - 4. Disregard regulations governing direction of traffic movement or turning in specified directions.

The exemption granted the operator of an authorized emergency vehicle by Section III.B.(1), above, applies only when the operator of the vehicle is giving visual signal by means of at least one flashing, oscillating or rotating red light except that the visual signal given by a police vehicle may be by means of a blue light and red light which are flashing, oscillating, or rotating. The

exemptions granted by Sections III.B.(2), (3) and (4), above, apply only when the operator of an authorized emergency vehicle is giving both such visual signal and also an audible signal by means of a siren or exhaust whistle.

The exemptions granted the operator of an authorized emergency vehicle by this section do not relieve such operator from the duty to drive or ride with due regard under the circumstances for the safety of all persons nor do they protect such operator from the consequences of his/her reckless disregard for the safety of others.

- C. Only sworn officers of Elkhart Lake are authorized to engage in vehicle pursuits.
 - 1. No sworn officer of Elkhart Lake shall engage in pursuits when:
 - a) Operating a police motorcycle.
 - b) Transporting prisoners.
 - c) Operating with a passenger other than another sworn officer, to include ride-a-longs. All passengers should exit the vehicle at the start of the pursuit if practical or the officer should not pursue.
 - 2. No sworn officer of an Elkhart Lake agency shall engage in pursuits when operating an unmarked police vehicle unless the Degree of Seriousness is that of the Violent Felony Imminent Threat level. (WILEAG CORE 12-6.1.4.3)
- D. An officer may initiate a vehicle pursuit when the subject of the pursuit is attempting to avoid apprehension and any of the following situations are present:
 - 1. The officer has probable cause to believe that the person being pursued has attempted, or has committed, a crime which involved an actual or threatened action which you, as an officer, reasonably believe resulted in or could result in death or great bodily harm to a person or persons.
 - 2. The officer has probable cause to believe that the person being pursued if allowed to escape is likely to cause injury or death to a person or persons.
- E. In determining whether or not to initiate a pursuit and/or to continue in the pursuit or terminate the following factors should be considered: (WILEAG CORE 12-6.1.4.1)
 - 1. The mere act of eluding shall not be considered as a reason to pursue.
 - 2. Whether the vehicle's registration or the subject's identity has been established so that later apprehension may be accomplished and, in the officer's opinion, there is no apparent continuing need for immediate apprehension.

- 3. Whether continuation of the pursuit would likely create a danger to the public, officer or subject which is apparently greater than the value of apprehending the subject due to such objective risk factors as, but not limited to, the following:
 - a) Road conditions
 - b) Weather conditions
 - c) Volume of traffic
 - d) Density of population
 - e) Severity of crime
 - f) Necessity of pursuit by vehicle

The risk factors identified in this subsection (2) can be evaluated and classified as low risk, moderate risk, or high risk and should be continuously reevaluated by the pursuing officer as outlined below, and in accordance with the Pursuit Decision-Making Matrix in Section III. F. of this policy:

Low Risk Factors

- a) Fully marked police vehicle.
- b) Speeds less than 20 M.P.H. over the fixed or posted limit.
- c) Straight roads, good surface, clear lines of sight.
- d) Few intersections.
- e) Few or no pedestrians.
- f) Good weather clear
- g) No hazardous maneuvers by violator.
- h) Supervisor involved and effective oversight of pursuit.
- i) Pursuing officer in full control emotionally calm.
- i) Authorized number of police vehicles involved in the pursuit.

Moderate Risk Factors

- a) Fully marked vehicle.
- b) Speeds 20 M.P.H. or more over the fixed or posted speed limit.
- c) Moderate motor vehicle traffic, little or no congestion.
- d) Some intersecting streets (e.g. residential area).
- e) Light pedestrian traffic.
- f) Good weather clear.
- g) Some hazardous maneuvers (e.g. crossing centerline to pass vehicles, sudden lane changes), but no extreme maneuvers, by the violator.
- h) Supervisor involved and effective oversight of pursuit.
- i) Pursuing officer under control generally emotionally calm.
- j) Authorized number of police vehicles involved in the pursuit.

High Risk Factors

- a) Unmarked police vehicle.
- b) Speeds twice the fixed or posted speed limit, or more than 80 M.P.H.
- c) Police vehicle in pursuit is equipped with 4 wheel drive and/or is not pursuit rated.

- d) Heavy congested motor vehicle traffic.
- e) Numerous intersecting streets (e.g. business district).
- f) Blind curves or intersections, narrow roads.
- g) Numerous pedestrians.
- h) Poor weather, slippery streets, low visibility.
- i) Special circumstances (e.g. school zone, business district and other areas of the city/county where large numbers of people may be in attendance at the time of the pursuit.
- j) Extremely hazardous maneuvers (e.g. driving against oncoming traffic, failing to stop at traffic signals or stop signs) by the violator.
- k) Pursued vehicle has less than 4 wheels.
- I) Driver of the pursued vehicle is a known juvenile.
- m) No supervisor involved, or ineffective supervisory oversight of pursuit.
- n) Officer excited not in full control of emotions.
- o) Police vehicles in pursuit exceed authorized number.
- p) Off road conditions- leaving asphalt or gravel roadways not designed for vehicular traffic.

F. PURSUIT DECISION-MAKING MATRIX

		DEGREE OF RISK		
	_	Low	Moderate	High
DEGREEOFSER I OUSNESS		May pursue: Continue to assess risks	May pursue: Continue to assess risks	May pursue: Discontinue if risks exceed known threat to public safety if capture is delayed
	VIOLENT OFFENSE	May pursue: Continue to assess risks	May pursue: Continue to assess risks	May pursue: Discontinue if risks exceed known threat to public safety if capture is delayed
	FELONY - PROPERTY	Do not pursue	Do not pursue	Do not pursue
	MISDEMEANOR S and SERIOUS TRAFFIC VIOLATIONS	May pursue: Continue to assess risks	Do not pursue, or discontinue	Do not pursue, or discontinue
	INFRACTIONS	Do not pursue	Do not pursue	Do not pursue

G. G. PURSUIT USE OF FORCE - INTERVENTION OPTIONS

- 1. The table below outlines Use of Force Intervention Options as applied Emergency Vehicle Operations.
- 2. Tactics available for use during a pursuit are listed under Control Alternatives, Protective Alternatives, and Deadly Force.

Intervention Options as applied to Emergency Vehicle Operations

Mode	Tactic(s)	Purpose
PRESENCE	Authorized emergency vehicle	To present a visible display of authority
DIALOG	Emergency lights Siren Communication with dispatch Approach contact	To persuade
CONTROL ALTERNATIVES	Multiple units Tire Deflation Devices Barricades Channelization Non-Approach Contact	To overcome passive resistance, active resistance, or their threats
PROTECTIVE ALTERNATIVES	Pursuit intervention technique (PIT) Moving roadblock (Boxing-in) Roadblocks (with escape route) High-risk contact	To overcome continued resistance, assaultive behavior, or their threats
DEADLY FORCE	Ramming Roadblock (no escape route) Shooting from a moving vehicle High-risk contact with shots fired	To stop an imminent threat.

IV. PURSUING UNIT RESPONSIBILITIES AND DRIVING GUIDELINES (WILEAG CORE 12-6.1.4.2)

- A. When a decision is made to initiate a pursuit, the initiating unit shall advise the dispatcher of the following:
 - 1. Officer's unit number.
 - 2. Pursuit driving has been initiated.
 - 3. The roadway and direction of travel.
 - 4. The reason for the pursuit.
 - 5. Speed of travel.
 - 6. The identifying information concerning the pursued vehicle; i.e., color, year, make, body, license number and other identifying characteristics.
 - 7. Number and description of occupants.

- B. The following driving guidelines apply to officers engaged in a vehicle pursuit:
 - 1. All pursuing units should adhere to and apply all of the emergency vehicle driving techniques that the officer has been taught.
 - 2. All pursuing units should assess and reassess weather, roadway and traffic conditions throughout the duration of the pursuit and make changes in speed and following distances where appropriate.
 - 3. All pursuing units should consider and apply the officer's knowledge of the capabilities and limitations of his/her vehicle.
 - 4. All pursuing units should consider and apply the officer's knowledge of his/her individual abilities and limitations.
 - 5. All pursuing units should establish a position on the roadway and maintain sufficient maneuvering room to allow the officer to see and react to what may appear ahead.
 - 6. All pursuing units should maintain visual contact with the subject of the pursuit and be alert to clues as to what the subject may do next.
 - 7. All pursuing units should be alert and prepared for road and traffic conditions that favor the subject of the pursuit.
 - 8. All pursuing units should try to end the pursuit as quickly as possible, while considering safety and using maximum caution.
 - 9. All pursuing units should remain alert for possible dangers, including the reactions of other drivers, and drive professionally, with good judgment and an awareness of the risks being taken.
 - 10. The secondary unit shall remain at a safe distance behind the primary unit and be ready to assist when the subject is stopped.
 - 11. The secondary unit shall not attempt to pass the primary unit.
 - 12. Only the primary and secondary units shall directly pursue a fleeing vehicle. Paralleling and caravanning by other units are prohibited.
 - 13. Absent of unusual circumstances the pursuing officers shall conduct a high risk vehicle contact at the conclusion of all pursuits.

V. DISPATCH AUTHORITY, ROLE, AND RESPONSIBILITES

Pursuant to the policies of the Sheboygan County Communications Center, the following define the authority, role, and responsibilities for dispatch. When advised that a pursuit has been initiated the dispatcher shall as soon as practical:

- A. Clear the frequency of unnecessary traffic.
- B. Assign a secondary unit to the area of pursuit.
- C. The dispatcher shall carry out the following activities during the pursuit:
 - 1. Receive and record all incoming information on the pursuit and the pursued vehicle.
 - 2. Control all radio communications and clear the radio channel of all non-emergency calls.
 - 3. Obtain criminal record and vehicle checks relating to the violator(s).
 - 4. Coordinate and dispatch backup units under the direction of the shift supervisor or designee.
 - 5. Notify adjacent jurisdictions, where practical, when a pursuit may extend into their locality.

VI. SHIFT SUPERVISOR AND/OR DESIGNEE RESPONSIBILITIES

When notified that a vehicle pursuit is in progress:

- A. The shift supervisor or Sheriff's Office Supervisor shall assume responsibility for the monitoring and control of the pursuit as it progresses to its conclusion. A designee who is acting pursuant to an assignment under this Policy & Procedure shall have the same authority and responsibilities as a shift supervisor.
- B. The shift supervisor or Sheriff's Office Supervisor shall continuously review the incoming data to determine whether the pursuit should be continued or terminated.
- C. In controlling the pursuit, the shift supervisor or Sheriff's Office Supervisor shall be responsible for coordination of the pursuit as follows:
 - 1. Directing pursuit units into or out of the pursuit.
 - 2. Re-designating primary or secondary unit responsibilities.
 - Adding units to a pursuit to assist primary and secondary units if, in the supervisor's or Sheriff's Office Supervisor discretion, such additional units are warranted, and provided that the supervisor or Sheriff's Office Supervisor can provide written justification for such decision.
 - 4. Assigning units to deploy approved intervention tactics.
 - 5. Approving, disapproving, and coordinating pursuit driving tactics.
 - Approving or disapproving units leaving a jurisdiction to continue pursuit.

- 7. Terminating any pursuit which, in the supervisor's or designee's judgment, does not conform to the guidelines of this Policy & Procedure.
- 8. Responding immediately to the scene of the pursuit termination for apprehensions and/or accidents to direct police actions, and to insure adherence to the Elkhart Lake interagency policy and procedure.
- After reviewing the circumstances of the pursuit, the Chief of Police or designee shall evaluate whether or not the officer(s) involved in the pursuit complied with Elkhart Lake policy and procedure. If appropriate, the Chief will conduct an investigation of the incident.

VII. INTER- AND INTRA-JURISDICTIONAL PURSUITS (WILEAG CORE 12-6.1.4.6)

- A. Within the state of Wisconsin, section 175.40(2) of the Wisconsin Statues provides that "for purposes of civil and criminal liability, any peace officer may, when in fresh pursuit, follow anywhere in the state and arrest any person for the violation of any law or ordinance the officer is authorized to enforce."
- B. The pursuing officer shall notify dispatch when it is likely that a pursuit will continue into an adjacent jurisdiction.
- C. The shift supervisor or Sheriff's Office Supervisor must approve continuation of the pursuit into another jurisdiction.
- D. When a pursuit is initiated by a law enforcement agency of another jurisdiction, the initiating unit and jurisdiction shall be responsible for the progress of the pursuit. Officers of the Department may become actively involved in or assume control of the pursuit upon request of the initiating agency/jurisdiction and upon assignment by their department supervisor or designee.

VIII. TERMINATION OF PURSUIT BY OFFICER, SUPERVISOR, SHERIFFS OFFICE (WILEAG CORE 12-6.1.4.5)

The following guidelines apply when making the decision to stop the pursuit of a fleeing vehicle:

- A. A vehicle pursuit shall be immediately terminated when, in the judgment of the pursuing officer, continuation of the pursuit would likely create a danger to the public, officer or violator which is apparently greater than the value of apprehending the violator.
- B. A vehicle pursuit shall be immediately terminated upon order of a supervisor or Sheriff's Office Supervisor or upon receipt of such an order via the dispatcher.
- C. A vehicle pursuit should be terminated when the continuing distance between the pursuing and fleeing vehicles is such that further pursuit is futile.

- D. A vehicle pursuit should be terminated when the location of the pursued vehicle is unknown.
- E. A vehicle pursuit should be immediately terminated when the officer's vehicle or emergency equipment malfunctions.
- F. A vehicle pursuit should be terminated when it is necessary to stop to render aid to one or more injured persons and no other unit is available to do so.
- G. Under no condition is an officer allowed to follow a vehicle against the flow of traffic to pursue a vehicle when it is driven the wrong way on a divided or interstate highway, freeway or entrance/exit ramp(s). However, an officer may proceed to follow the suspect on the correct side of the divided highway with the flow of traffic with lights and siren activated.

IX. TERMINATION OF PURSUIT; POST-PURSUIT OFFICER ACTIONS (NON-APPREHENSION

When a vehicle pursuit is terminated, the pursuing officer(s) shall:

- A. Notify dispatch that he/she has terminated the pursuit and his/her location.
- B. Slow to the posted speed limit.
- C. Turn off his/her emergency lights and siren.
- D. Pull over and stop along the shoulder and remain there for one (1) minute.
- E. Resume patrol, without emergency lights and siren activated, by continuing in the last known direction of the violator in order to check for accidents or other problems possibly created by the violator. Maintain the posted speed limit.
- A decision by a pursuing officer to discontinue pursuit does not reflect on the officer's courage, but rather is recognized by all members of the department as a decision that indicates concern for life and property.

X. OPTIONS TO STOP A PURSUIT

The following options are intentional applications of force which are intended to stop a pursuit. If any option succeeds in stopping the pursuit, a seizure has occurred and the use of force will be analyzed under the Fourth Amendment reasonableness standard as set forth in Tennessee v. Garner and Graham v. Conner. Depending upon the circumstances, any option could constitute using deadly force.

A. Induce-to-stop

The techniques in this category include: Tire deflation devices, Channelization, Moving road blocks (Boxing In), Roadblock (with escape route) and Pursuit Intervention Technique (P.I.T.)

Generally, these techniques require more than one officer to execute or to manage the suspect at the conclusion. You must carefully coordinate their use with other officers involved. Some of them require fairly precise timing, and a failure to communicate may either cause the technique to be ineffective or put officers at risk.

Tire Deflation devices, when properly deployed, may result in the termination
of a pursuit or another forcible stopping incident through slow deflation of
vehicle tires. Use of tire deflation devices is a primary tactic which has proven
successful in de-escalating and/or terminating vehicle pursuits. Tire deflation
devices are designed to be used against moving vehicles with four (4) or
more tires.

When deploying tire-deflation devices, there should be adequate warning and sufficient distance to permit the suspect to stop before reaching the device. Naturally, other traffic should be diverted to avoid innocent by-standers from driving over the device. The tire-deflation device may be used in coordination with a roadblock (with an escape route). Proper training is necessary in order for officers to use this technique.

- a) Officers shall adhere to the following procedures when deploying tire deflation devices:
 - (1) Tire deflation devices shall only be deployed on hard surfaces such as asphalt or concrete.
 - (2) The supervisor or the designee must approve the use and deployment of tire deflation devices.
 - (3) Officers shall communicate to other units the location that the tire deflation device is or will be deployed.
 - (4) Only officers who have been trained in use of tire deflation devices may deploy the device. The device shall be deployed in accordance with Department training and the manufacturer's recommended use.
 - (5) The officer deploying the tire deflation device shall stay with and collect the device after use.
- b) Reporting requirements. The officer deploying tire deflation devices shall complete a supplemental report documenting the use of the device including the location and results of the deployment. This report form shall be forwarded to the Chief so that the Department can have the device serviced or replaced as necessary by the manufacturer.
- Channelization: Channelization is not itself a technique that induces the violator to stop; it is used to divert a violator to a preferred location. The goal is to leave the violator with only one available route to travel, by blocking off alternatives.

The same guidelines apply with respect to providing sufficient warning and adequate distance for the violator to avoid the blocked off road and choose a preferred route as with a moving roadblock.

3. MOVING ROADBLOCK (Boxing In): A moving road block may be appropriate in low-speed pursuits. They can also be used for intoxicated drivers and disoriented drivers who fail to stop at the request of law enforcement. In this technique, the suspect vehicle is surrounded by three squad cars—one in front, one in back, and one to the side (just behind the driver door). Once in position, the squads gradually slow, bringing the suspect vehicle to a safe, gradual stop.

Achieving and maintaining the formation requires careful communication, as does coordinating the slowing down. Because the actions of the suspect cannot be controlled, this is a high-risk maneuver: there is considerable potential for the technique to go wrong and result in a crash. If the suspect displays a weapon or if it is used in the suspect vehicle, do not use this technique or abort it if you are already attempting to set up this technique.

 ROADBLOCK (WITH ESCAPE ROUTE): A roadblock is the placement of vehicles or other objects on the roadway to impede or alter the normal flow of traffic.

In a roadblock with an escape route, the roadway is either not completely blocked or an alternate "escape route" is provided. The intention is to provide a show of force to convince the suspect that escape is impossible and induce him or her to give up. Here are some guidelines for using roadblocks with an escape route:

- The roadblock should be set up on a straight, level stretch of roadway with adequate sight distance to give the suspect time to stop.
- If possible, other traffic should be diverted away from the location.
- Emergency lights must be turned on and visible, to warn the suspect (and any other motorists) of the roadblock in time to stop.
- The roadway can be blocked with squads (with emergency lights on), traffic cones, flares, and/or other barricades.
- The escape route should be obvious.
- 5. Pursuit Immobilization Technique (PIT):
 - a) The pursuing officer positions the squad so that its front corner is next to the suspect vehicle's rear corner. The officer matches speed with the suspect, makes gentle contact between the vehicles, and then steers his or her squad into the suspect vehicle.

This maneuver causes the suspect vehicle to spin, while the officer is able to maintain control of the squad. PIT is a specific technical maneuver that requires advanced practical training prior to use.

- b) Because the successful completion of the PIT maneuver can cause the suspect to lose control of his or her vehicle, officers must carefully choose the location for executing it. There should be no other traffic or pedestrians that could be put at risk. The pursuing officer must communicate with other officers his or her intent to execute the PIT maneuver and the intended location, so that they can clear the area and be ready to assist if the suspect surrenders or crashes—or continues to flee.
- c) The PIT maneuver is a specific technical maneuver that requires officer certification. Proper training is necessary in order for officers to use this technique.
- d) If more than one person is in the fleeing vehicle, such consideration must be included in the decision to use these techniques on the fleeing vehicle. Innocent persons may be occupants of the vehicle and ramming and/or the PIT maneuver may cause them death or great bodily harm.

B. Force-to-stop

- 1. The justification for an officer's use of deadly force is **behavior that presents an imminent threat of death or great bodily harm to the officer or others**. For behavior to present an imminent threat, the suspect must have:
 - Intent to cause death or great bodily harm
 - A weapon capable of inflicting such harm
 - A delivery system for using that weapon
- 2. Clearly, a vehicle can be used as a weapon, and a suspect can display by his or her actions the intent and ability to use the vehicle to cause death or great bodily harm. Under such circumstances, when other options to stop the suspect have either failed or would be clearly ineffective, a use of deadly force may be appropriate.
- 3. As is true with other applications of deadly force, the potential exists for others—officers or civilians—to be injured or killed as a result. For this reason, this policy requires that force-to-stop techniques be used only in certain situations and only if authorized by a supervisor.

The force-to-stop techniques discussed here are:

- Roadblock (no escape route)
- Ramming
- a) ROADBLOCK (WITH NO ESCAPE ROUTE): In a roadblock with no escape route, the roadway is completely blocked, and no alternate route is provided. If the suspect does not voluntarily stop, he or she will crash, with great potential for injury to the suspect and others in the area. For

that reason, these guidelines must be applied:

- Other traffic must be diverted or stopped before reaching the roadblock area.
- The roadblock must be identified with emergency lighting to give warning.
- The suspect must have adequate sight distance and time to stop if he
 or she chooses to do so.
- Officers must communicate to ensure that their actions are coordinated and officers are not put at risk.
- b) RAMMING: Involves the pursuing officer using his or her vehicle to attempt to disable the suspect vehicle and prevent its further operation. When a moving vehicle rams another, the results are unpredictable and involve a high likelihood of injury or death to those involved—including officers. Even though ramming is not a trained technique, it may be justified as a last resort under extreme circumstances. It should only be used if all other options are exhausted.

C. Firearms:

- 1. Warning shots during the course of a pursuit are prohibited.
- 2. Shooting at or from a moving vehicle is prohibited, unless deadly force is justified.

XI. REPORTS

- A. In compliance with the reporting requirements of WI §85.07(8)(b) all written pursuit reports shall be completed as soon as practicable following a pursuit and shall contain the following:
 - 1. Pursuit initiation and termination location and times.
 - 2. Pursuit distance to the nearest one-tenth (0.1) mile.
 - 3. Primary unit maximum pursuit speed.

XI. REPORTS (WILEAG CORE 12-6.1.4.7)

- A. In compliance with the reporting requirements of section 85.07(8)(b) of the Wisconsin Statutes, all written pursuit reports shall be completed as soon as practicable following a pursuit and shall contain the following:
 - 1. Pursuit initiation and termination location and times.
 - 2. Pursuit distance to the nearest one-tenth (0.1) mile.
 - 3. Primary unit maximum pursuit speed.
 - 4. Reason(s) for commencing pursuit.

- a) Warrant
- b) Criminal Offense
- c) Traffic Offense
- d) Other
- 5. Violations cited.
- 6. Injuries or deaths involved.
- 7. Property damage, per unit, in dollars.
- 8. Outcome
 - a) Apprehended
 - b) Eluded
 - c) Terminated
 - d) Other
- B. The Wisconsin Law Enforcement Pursuit Report shall be completed and submitted to the Department of Transportation no later than 15 Aug annually.

XII. OFFICER TRAINING

A. Department officer in-service training, and officer recertification training, shall include at least four (4) hours of training biennially in vehicle pursuit standards, guidelines and driving techniques. Such training shall include reference to the pursuit guidelines established by this Policy & Procedure.

XIII. REVIEW

A. By June 30th of each even-numbered year the Department shall review this policy and if appropriate, shall revise the guidelines for its officers and employees that use authorized emergency vehicles regarding exceeding speed limits and when otherwise in pursuit of actual or suspected violators.

Michael Meeusen Chief of Police

This Policy & Procedure cancels and supersedes any and all written directives relative to the subject matter contained herein.

Initial 06/01/2015